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## VERMONT RULE FOR CONTROL OF PESTICIDES

#### **Background Information**

The Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) provides for federal regulation of pesticide distribution, sale, and use. Under FIFRA, all pesticides distributed or sold in the United States must be registered (licensed) by the United States Environmental Protection Agency (EPA). While FIFRA is generally enforced by the EPA, states may regulate the sale or use of any federally registered pesticide or device provided their implementing regulations either meet or exceed the federal requirements. In 1972, the EPA granted Vermont approval to enforce its own pesticide control program. On August 2, 1991, the Vermont Regulations for Control of Pesticides in Accordance with 6 V.S.A. Chapter 87 were promulgated.

In 2009, the EPA amended its implementing regulations under the FIFRA regarding container containment and storage. States with container containment and storage regulations were then given an opportunity to either amend their regulations to meet the new requirements or, work with the EPA in demonstrating their requirements met the federal standards. The latter option was elected by the Vermont Agency of Agriculture, Food & Markets (VAAFM). Thereafter, in 2017, the EPA amended its regulations regarding certification and training of pesticide applicators giving states with implementing programs a deadline of 2022 to meet the new requirements. More recently, the deadline was extended to 2025. Therefore, to maintain jurisdictional control of its pesticide control program, VAAFM was required to amend its regulations to either meet or exceed the new federal standards.

Over the past 30 years since Vermont first promulgated its regulations, however, there have been many changes – the creation of modern forms of communication; an enhanced understanding of the impacts of pesticide use on public health and the environment; as well as new mechanisms to safely use and store pesticides; to name a few. Accordingly, VAAFM, and the State at large, were given an opportunity to not just amend its regulations to meet the new federal requirements but also to usher Vermont into the modern era in its regulation of pesticides.

## **Summary of Amendments**

The following is a summary of some of the essential amendments made to the Vermont Regulations for Control of Pesticides in Accordance with 6 V.S.A. Chapter 87, which is now entitled the Vermont Rule for Control of Pesticides. Pesticide applicators are required to comply with Federal laws and State regulations. While this summary is intended to assist persons in reading and understanding the Rule, it is neither a substitute for reading the Rule nor does its outline formatting reflect the formatting of the amended Rule. Applicators are responsible for fully reading and understanding the Rule. Please be aware: information contained in the Rule supersedes any conflicting information in the CORE and Subcategory manuals.

**I. PESTICIDE CLASSIFICATION – Refer to Section 4** of the Rule for detailed descriptions of pesticide classifications. The EPA classifies all registered pesticides available to consumers as either general use or restricted use for the purposes of federal regulation. Vermont recognizes federal and state restricted use pesticides as Class A. Vermont classifies any registered pesticide used, sold, distributed, or manufactured within the state into three categories known as Class A – Restricted Use Federal and State, Class B – Controlled Sale, and Class C Homeowner. *The amended rule no longer classifies pesticides as "By Permit Only."* 

A. <u>Class A – Restricted Use</u>. A pesticide can be classified as restricted use by either the EPA or the state. A state can classify a product as restricted use even if it has not been classified as restricted use by the EPA. However, the state

cannot classify a product for general use that has been classified as restricted use by the EPA. Federally restricted pesticides remain the same as determined by the EPA. Products classified as restricted use by the EPA will have the "Restricted Use" statement on the product label. Products classified as restricted use by the State will not bear the Restricted Use statement on the label.

i) <u>Federal</u>. The amended Rule does not change any federally restricted use pesticides.

ii) <u>State</u>. The amended Rule created a new requirement that, in determining whether a pesticide is Class A – State Restricted, the potential for drift and product label statements now be considered.

**B.** <u>Class B – Controlled Sale</u>. Class B – Controlled Sale pesticides include all turf products, excluding products containing either *Bacillus thuringienesis* or potassium fatty acids and does not meet Class A definition, and any pesticide that is for use outside of the home and not marketed as ready-to-use. *Class B pesticides are no longer classified on a percent of total active ingredient basis under the amended rule.* 

C. <u>Class C – Homeowner</u>. Class C – Homeowner includes any pesticide applied in and around the home and which are marketed as ready-to-use or have total active ingredient less than 3%.

**i)** <u>Limited Percentages of Active Ingredient</u>. Under the amended Rule, anti-fouling paint is no longer a Class C pesticide and pet supplies have been removed from this category and placed into the Class C - Unlimited Percentage category.

**ii)** <u>Unlimited Percentage of Active Ingredient</u>. The amended Rule removes the following from the previous list: antimicrobial agents; insect repellants for human use, aerosols, insecticides containing bacillus, and colorants used to control algae growth by providing shade.

**II. Licenses and Certificates** – **Refer to Section 3** of the Rule for details on the requirements for licenses and certificates. To regulate the sale, purchase, and use of pesticides, VAAFM issues certificates, licenses, and permits. These documents allow VAAFM to control and closely monitor pesticide sales, use, and disposal.

A. <u>Applicator Certificates</u> – Regulating pesticide use includes grouping applicators into different categories, depending upon the intended use of a pesticide. An applicator becomes certified when he or she has proven competence in the legal and effective use of pesticides by passing written examinations. *The amended Rule makes the following changes to applicator certificates and certification: a person must be at least 18 years of age before they can apply for certification, and no person may use a restricted use pesticide without proper certification.* 

**i)** <u>Private Applicators</u>. The amended Rule defines "Private Applicator" as any person who uses a non-restricted use pesticide on property owned or rented by the applicator that is residential in nature or on property owned or rented by the applicator or the applicator's employer for the production of an agricultural commodity. Private applicators may apply a pesticide to the property of a neighboring producer of an agricultural commodity, provided that the applicator receives no compensation other than the trading of personal services between the applicator and their neighbor.</u>

**ii)** <u>Commercial Applicators</u>. The amended Rule defines "Commercial Applicator" as a person who uses a pesticide on the land or home of another whether for remuneration or gratis under the direct supervision of a certified commercial applicator.

**iii)** <u>Non- Commercial Applicators</u>. The amended Rule defines "Non-Commercial Applicator" as a person who uses a Class A or Class B pesticide in the course of their employment on their employer's property.

**iv**) <u>Noncertified Applicator</u> The amended Rule defines "Noncertified Applicator" as a person who is not certified under [the Vermont Rule for Control of Pesticides] and uses a pesticide.

#### B. Dealer and Company Licenses

i) <u>Dealer Licenses</u>. Dealers of pesticides are required to be licensed with VAAFM prior to selling or distributing any pesticide. Licensure is obtained through examination. *The amended Rule makes the following changes to dealer licensure: prospective dealers are limited to three opportunities to pass an examination in a 12-month period; licensed dealers are required to notify VAAFM of a termination in employment, change in employment, or retirement; dealers' licenses may be renewed without examination provided there are no changes in circumstances.* 

a) <u>Class A</u>. Persons seeking a Class A license must first pass an examination. Dealers holding a Class A license can sell or distribute any Class A, B, or C pesticide.

**b**) <u>Class B</u>. Persons seeking a Class B license must first pass an examination. Dealers holding a Class B license can sell or distribute any Class B or C pesticide.

c) <u>Class C</u>. Persons seeking a Class C license are not required to undergo examination to sell a Class C pesticide but must obtain a retail license.

**ii)** <u>**Company License**</u>. Company licenses are issued to any business entity which applies pesticides to the lands or homes of others for remuneration or gratis. All companies in the business of applying pesticides must be licensed. All certified commercial applicators must work for licensed companies. Company licenses do not require an examination. You must fill out a form and submit the required fee. Owners of a company license are required to ensure their employees are properly certified.

**III. STANDARDS OF USE – Refer to Section 5** of the Rule for details on the requirements regarding standards of use. All pesticide applicators, licensed companies, and dealers are required to adhere to certain standards of operation when using pesticides in Vermont. These standards of operation are designed to ensure the proper use of pesticides and to reduce unnecessary risk to human health and the environment. Among others discussed below, *the amended Rule prohibits the use of a federally restricted-use pesticide by anyone other than a certified applicator.* 

**A.** <u>All Applicators and Licensed Companies</u>. In addition to the current requirements, the amended Rule requires that applicators and licensed companies include the following on an invoice or bill: the total amount of dilution used, the certificate number of the certified applicator, any information required by the Worker Protection Standard, and post-application label safety precautions. Additionally, applicators and licensed companies will now have to maintain a 200-foot buffer when applying a pesticide to soil or vegetation around public or private wells, unless the product label prescribes a greater buffer.</u>

**B.** <u>All Applicators, Licensed Companies, and Dealers</u>. In addition to current requirements, *the amended Rule requires the following: maintenance of legible labels on all containers holding a pesticide; restrictions on the re-use of a container; and provisions for service containers including construction and labeling.* 

**C.** <u>Pollinator Protections</u>. The amended Rule includes additional protections for pollinators. First, the Rule includes a notification requirement to apiculturists with established apiaries on-site prior to applying to flowering crops. Second, persons applying pesticides that are highly toxic to bees will now be required to: apply during periods/conditions of least exposure; include additional buffers from pollinator foraging sites; and avoid applications of fungicides to pollinator-attractive plants when in bloom.

**IV. PERMITS – Refer to Section 6** of the Rule for permit requirements. VAAFM issues permits for certain uses of pesticides. If you think that the activity you seek to perform may require a permit, then do not apply a pesticide without either first consulting the Agency or applying for the appropriate permit. *New among the permits for the amended Rule are the Mosquito Larvicide Permit, Mosquito Adulticide Permit, and the Terrestrial Invasive Species Control Permit.* 

A. <u>Right-of-Way</u>. In addition to current requirements, the amended Rule requires that the map of the proposed application includes surface waters, public and private water supplies, and the presence of any threatened or endangered species. Additionally, the Rule includes a requirement that, within the vegetative management plan, applicants have established practices and standards for pollinator habitat.

**B.** <u>Aerial Applications</u>. In addition to current requirements, *the amended Rule requires that permit applicants demonstrate compliance with federal and state aviation rules*.

C. Experimental Use. The amended Rule does not make any substantive changes to this permit.

D. <u>Bird or Animal Control</u>. The amended Rule does not make any substantive changes to this permit.

**E.** <u>Golf Course</u>. In addition to most current requirements, the amended Rule requires permit applicants to submit a longterm integrated nutrient management plan and that permittees maintain nutrient application records on a daily basis and test soil that receives fertilizer at least every three years. There are additional record keeping requirements for pesticides used, and the annual renewal of the permit.

**F.** <u>Mosquito Larvicide</u>. The amended Rule creates a new Mosquito Larvicide Permit. Persons seeking to make a mosquito larvicide application must first obtain a permit. Application for a permit must be accompanied by a map of the proposed application area. Publishment of notice of intent to use a mosquito larvicide required. These permits may only be issued for a maximum of five years. This permit does not apply to applications of Bacillus thuringienesis israelensis bits-and-dunks larvicide products on wholly-owned private property.

**G.** <u>Mosquito Adulticide</u>. The amended Rule creates a new Mosquito Adulticide Permit. Persons seeking to use truckmounted sprayers to apply mosquito adulticides are required to obtain a permit. Application for a permit must be accompanied by a map of the proposed application area and include an integrated pest management plan. Publication of the notice of intent to use a mosquito adulticide is required. All mosquito adulticide permits will be published for a 30-day comment period.

**H.** <u>Terrestrial Invasive Species Control</u>. The amended Rule creates a new Terrestrial Invasive Species Control Permit. This permit will predominantly be concerned with terrestrial invasive plant species. Persons seeking to manage terrestrial invasive plant pests on property that they do not have a legal right to control will now be able to do so through VAAFM's permitting processes. Use of chemical control will require landowner permission prior to any application. These permits will be published for a 10-day public comment period.

V. NOTIFICATION – Refer to Section 7 of the Rule for details on the requirements for notification. Due to the chemical nature and potential risk to public health, notification requirements are a key component in reducing exposure. Therefore, in addition to the current notification requirements regarding outdoor applications to turf-grass or ornamental plants by commercial or non-commercial applicators, the amended Rule creates additional provisions to further aid in reducing exposure.

A. <u>Outdoor Turf or Ornamental Applications – Condos and Apartments</u>. The amended Rule creates a new requirement that: any commercial/non-commercial applicator provide a notification template to a condominium owner/manager in advance of any outdoor application to turf-grass or ornamental plants on property of condominiums or apartment buildings; customers post a written notice no less than 24hrs or more than 7 days in advance of application; and the applicator and/or their employer post written notice no less than 24hrs or more than 7 days in advance of application; application at conspicuous points. These provisions do not apply to owner-occupied dwellings.

**B.** <u>Indoor Applications – Multi-Unit Residential Dwelling Unit</u>. The amended Rule requires that owners of residential dwelling units post written notice of an application where the application is occurring inside a residential dwelling unit that is not wholly owned by the occupant and where the occupant whose dwelling unit is to be treated did not request the service.

**VI. RECORDKEEPING – Refer to Section 8** of the Rule for details on the requirements for recordkeeping. Certified applicators, licensed companies, and dealers of Class A pesticides are required to keep track of certain records. These

records enable the persons maintaining them to compare the efficacy of different pesticides and rates, but also enable third parties and members of the public to better understand the effects of pesticide use. Per federal requirements, the amended Rule includes additional recordkeeping provisions.

A. <u>Certified Private Applicators</u>. The amended Rule requires private applicators to maintain routine operational records for a period of at least three years for any restricted-use pesticide used. In addition to current requirements, routine operational records now include the size of the area treated; the crop, commodity, stored product, or site to which the pesticide was applied; the time and date of the pesticide application; the brand or product name of the pesticide applied; the total amount of the pesticide applied per location per application; and the name and certification number of the certified applicator that made or supervised the application, and, if applicable, the name of any noncertified applicator.

**B.** <u>Certified Commercial and Certified Non-commercial Applicators</u>. The amended Rule requires certified commercial and certified non-commercial applicators to maintain routine operational records for a period of at least three years for any pesticide used. In addition to current requirements, routine operational records now include the size of the area treated; the crop, commodity, stored product, or site to which the pesticide was applied; the time and date of the pesticide application; the brand or product name of the pesticide applied; the total amount of the pesticide applied per location per application. Annual application (formerly "use") reports will continue to be required with the exception that the manufacturer no longer needs to be included.</u>

C. <u>Permittees</u>. Permitted persons will continue to maintain records as conditions of a permit under the amended Rule.

**D.** <u>Licensed Companies</u>. The amended Rule requires licensed companies to maintain routine operational records for a period of at least three years.

**E.** <u>Class A Dealers</u>. The amended Rule requires Class A dealers to maintain records of each transaction where a Class A pesticide is distributed to any person for at least three years. The records to be kept now include: the name and address of the residence or principal place of business of the certified applicator to whom the Class A pesticide was distributed or sold, or if applicable, the name and address of the residence or principal place of business of the residence or principal place of business of the residence or principal place of business of each noncertified applicator to whom the Class A pesticide was distributed or sold for application by a certified applicator; the certification number presented to the dealer evidencing the valid certification of the certified applicator authorized to purchase the Class A pesticide; the expiration date of the certified applicator's certification; the category or categories in which the applicator is certified relevant to the pesticide sold; the product name and EPA registration number of the Class A pesticide distributed or sold <u>in the transaction including any applicable emergency exemption or State special local need registration number</u>; the quantity of the Class A pesticide distributed or sold in the transaction; the date of the transaction.

VI. CERTIFICATION STANDARDS – Refer to Sections 9 & 10 of the Rule for details on the requirements for private and commercial pesticide applicator certification. Certification is required before a person may use any Class A pesticide in addition to certain types of applications. *In line with federal requirements, persons seeking certification must, at a minimum, be at least 18 years of age, able to read and write, and competent. Competency is determined by the passage of a written examination based on the standards set in the Rule.* 

A. <u>Commercial and Non-commercial Applicator Certification</u> – Refer to Section 9 of the Rule. VAAFM offers certification to both commercial and non-commercial applicators. The baseline certification requirements are set by the CORE standards which mirror those of the federal standards. Once certified under the CORE standards, a person may elect to become certified in another category of their choosing after demonstrating competency in the particular category or categories. In the amended Rule, VAAFM has created three additional categories and three new sub-categories. A brief description of those categories is provided below.

i) Core Standards. Core standards have been expanded to mirror the federal requirements.

**ii)** <u>Category 1C Apiculture</u>. This category applies to applicators who use or supervise the use of a pesticide in apiculture, including, but not limited to, miticides.

**iii)** <u>Category 2B Terrestrial Invasive</u>. This category applies to applicators who use or supervise the use of a pesticide in a wide variety of settings, including but not limited to forests, sensitive ecosystems, residential, fallow cropland, predominantly targeted at the control of designated terrestrial invasive plant species.

# iv) Category 6 Rights-of-Way Pest Control

v) <u>Category 7F Disinfection and Antimicrobial Pest Control</u>. This category applies to applicators using or supervising the use of a pesticide to treat mold or microbial growth in residential and commercial settings including commercial disinfection services.

vi) <u>Sub-Category Soil Fumigation</u>. This sub-category applies to applicators who use or supervise the use of a pesticide to fumigate soil. This is a concurrent category and must be used in conjunction with valid certification in another category.

**vii)** <u>Sub-Category Non-Soil Fumigation</u>. This sub-category applies to applicators who use or supervise the use of a pesticide to fumigate anything other than soil. This is a concurrent category and must be used in conjunction with valid certification in another category.

**viii)** <u>Sub-Category Aerial Application</u>. This sub-category applies to applications of a pesticide from any aircraft for the control of pests. This is a concurrent category and must be used in conjunction with valid certification in another category.

**B.** <u>Private Applicator Certification</u> – Refer to Section 10 of the Rule. VAAFM offers certification to private applicators. The baseline certification requirements are set by the CORE standards which mirror those of the federal standards. Once certified under the CORE standards, private applicators may elect to become certified in another subcategory of their choosing after demonstrating competency in the particular sub-category. *In the amended Rule, VAAFM has created three new sub-categories. A brief description of those categories is provided below.* 

i) <u>Core Standards</u>. Core standards have been expanded to mirror the federal requirements.

**ii)** <u>Non-soil Fumigation</u>. This sub-category applies to applicators who use or supervise the use of a pesticide to fumigate anything other than soil. This is a concurrent category and must be used in conjunction with valid certification in another category.

**iii)** <u>Soil Fumigation</u>. This sub-category applies to applicators who use or supervise the use of a pesticide to fumigate soil. This is a concurrent category and must be used in conjunction with valid certification in another category.

iv) <u>Aeria</u>l This sub-category applies to applications of a pesticide from any aircraft for the control of pests. This is a concurrent category and must be used in conjunction with valid certification in another category.

**VI. TRANSPORTATION AND STORAGE – Refer to Section 11** of the Rule for details on the requirements for persons storing and transporting pesticides. Transportation and storage of pesticides pose risks to both public health and the environment. *The amended Rule includes additional safety precautions to ensure the safe transportation and storage of pesticides.* 

**A.** <u>Transportation</u>. The amended Rule includes a heightened standard to ensure the safe transportation of pesticides. Specifically, it requires that applicators and dealers ensure containers are secured during transportation <u>so they may not</u> <u>shift, become punctured, or otherwise compromised.</u>

**B.** <u>Storage of Pesticides (non-bulk)</u>. The amended Rule requires new standards for the storage of non-bulk pesticides. For example, the amended Rule requires that all applicators and Class A and B dealers store pesticides in accordance with label instructions, maintain legible labels on containers, and store pesticide containers inside and in a secure manner to prevent unauthorized access. Further, the amended Rule requires that storage rooms have smooth floor surfaces made of sealed concrete or plastic absent containment, signage indicating the storage of pesticides, proper ventilation; and proper lighting.</u>

VII. STORAGE OF BULK PESTICIDE – Refer to Section 12 of the Rule for details on the requirements for storage of bulk pesticide. In 2009, the EPA amended its regulations regarding secondary containment of liquid bulk pesticides and storage of dry bulk and liquid bulk pesticide. At the time, VAAFM adopted many of EPA's changes, but these requirements are now codified in the amended Rule.

A. <u>Dry Bulk Pesticide</u>. The amended Rule requires that dry-bulk storage containers be placed on pallets or on a raised concreate platform.

**B.** <u>Liquid Bulk Pesticide</u>. The amended Rule requires a timeframe and method – "immediately upon detection, using brooms or manually activated pumps" – for the recovery of a discharge of liquid bulk pesticide.

C. <u>Prefabricated Facilities</u>. The amended Rule requires that manufacturers of prefabricated facilities provide a statement of chemical compatibility upon request by VAAFM.

**VIII. DISPOSAL. Refer to Section 13** of the Rule for details on the requirements for the disposal of pesticides and pesticide containers. Previously located within another Section of the prior Rule, *the amended Rule creates this new Section for clarity and adds additional provisions for the management of pesticide containers prior to disposal. Specifically, the amended Rule requires that unused or unwanted pesticides being stored prior to disposal, and all pesticide containers that have not been rinsed, be kept in a secure enclosure, and maintained to prevent deterioration, unauthorized use, mishandling, loss, contamination, and risk to public health.*